# National Operations of Center of Excellence (NOCoE) Innovative Procurement and Contracting Peer Exchange

# ITE International: Innovative Traffic Management and Control Equipment Procurement Methods

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# Innovative Traffic Management and Control Equipment Procurement Methods



**JULY 2020** 

Institute of Transportation Engineers

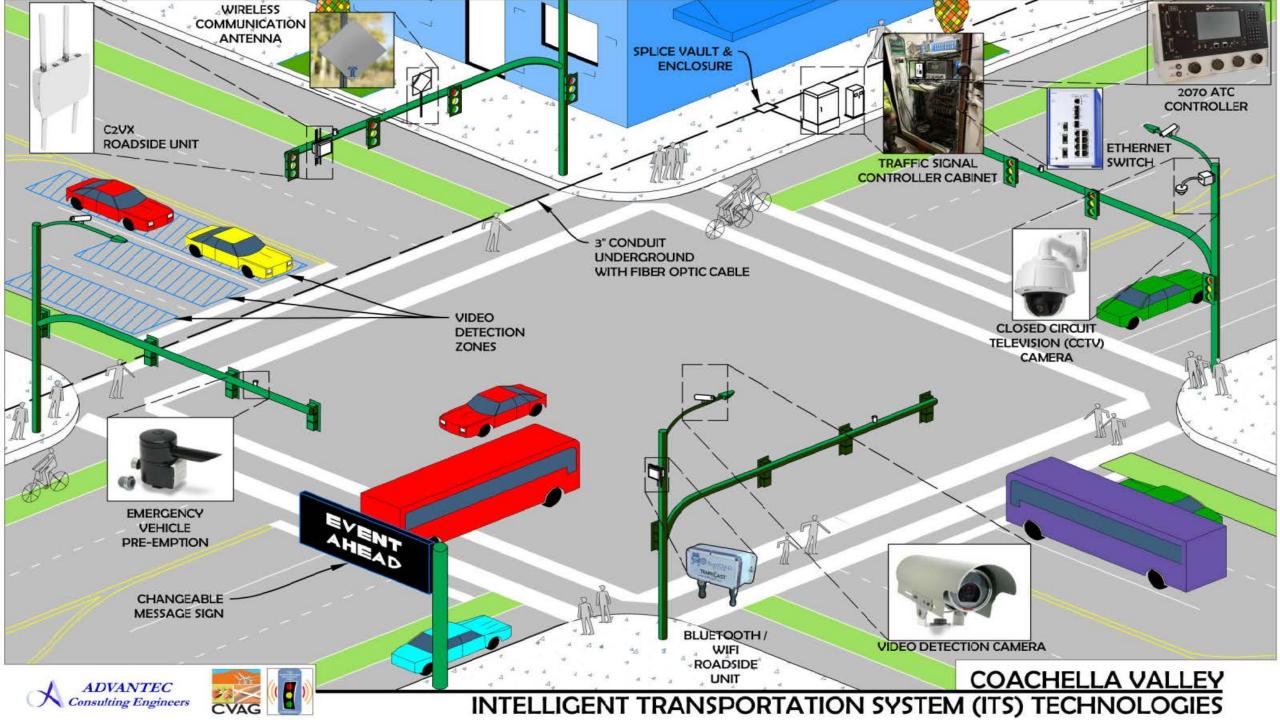


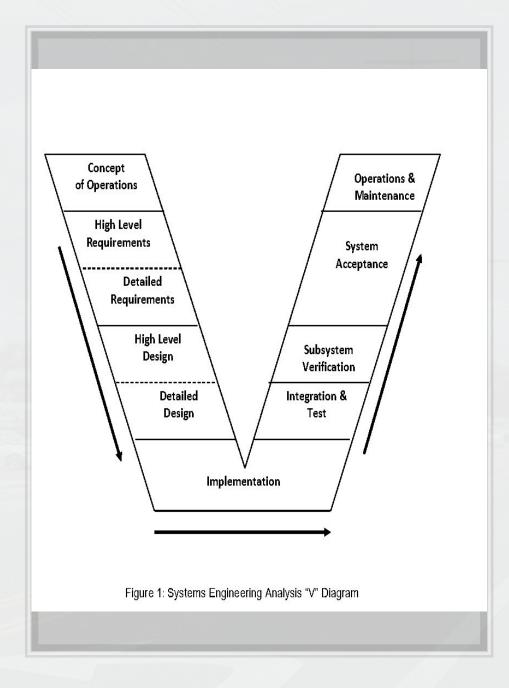
- ✓ Informational Report (IR) July 2020
- ✓ Developed by Industry Council / ITE Members
- **✓** Original IR 2000
- ✓ Description of procurement methods for traffic management and control equipment and systems supporting ITS
- ✓ Intended to portrait a state-of-thepractice at procurement methods
- ✓ Transit ITS, Toll Lanes, and Passenger Train are NOT addressed in the IR
- ✓ Free to ITE Members
- ✓ www.ite.org



- ✓ Summary of *current practices in the procurement* of Intelligent Transportation Systems (ITS) and traffic management and control equipment
- ✓ Intelligent Transportation Systems and operational technologies and services associated with today's Connected Vehicles and Vehicle-to-Infrastructure (V2I) applications
  - Controllers, conflict monitors, and associated devices
  - Cabinets
  - Detection systems and sensors
  - Computers
  - Display monitors
  - Communications devices
  - Cabling and other equipment and services, such as cameras, sensors, poles and signal heads
  - Software and firmware associated with equipment
  - Installation and testing









#### ITS REGIONAL ARCHITECTURE AND SYSTEMS ENGIEERING PROCESS



SYSTEM ENGINEERING PROCESS - "V" DIAGRAM



**ENSURES AGENCY NEEDS ARE MET** 



**NATIONAL STANDARDS ARE APPLIED** 



**REQUIREMENTS ARE CLEARLY DEFINED** 



On September 27, 2019, FHWA further revised procurement rules by relaxing requirements for the use of patented or proprietary materials. The Executive Summary of the final rule is as follows:

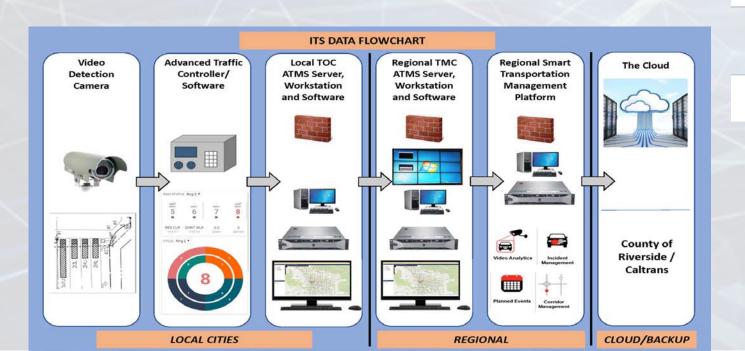
The FHWA is revising its regulations at 23 CFR 635.411 to provide greater flexibility for States to use patented or proprietary materials in Federal-aid highway projects. Based on a century-old Federal requirement, the outdated requirements in 23 CFR 635.411(a)–(e) are being rescinded to encourage innovation in the development of highway transportation technology and methods. As a result, State Departments of Transportation (State DOTs) will no longer be required to provide certifications, make public interest findings, or develop research or experimental work plans to use patented or proprietary products in Federal-aid projects.

Federal funds participation will no longer be restricted when State DOTs specify a trade name for approval in Federal-aid contracts. In addition, Federal-aid participation will no longer be restricted when a State DOT specifies patented or proprietary materials in design-build Request-for-Proposal documents.

The same flexibility generally applies to local agencies using Federal aid funds, but may be subject to State Specific procedures.



- ✓ Traffic Management / ITS **Procurement Guidelines** 
  - Life Cycle Cost
  - **Development of Functional Performance Requirements**
  - **Bid Selection Process and Evaluation** Criteria













ITS Operation **During Construction** 

Fiber Optic Improvements

Upgrade Network

Upgrade CCTV Cameras

**LED Lighting** Feasibility

**Battery Backups** 













IP HD CCTV & Analytics

ICM and ATM Approach

Disaster Recovery

Expand/Enhance Communications

Performance ATC / ATMS / STMP Tracking





Device Upgrade & Work-Flow



Improved Travel Time Predictions



Upgrade CMSs

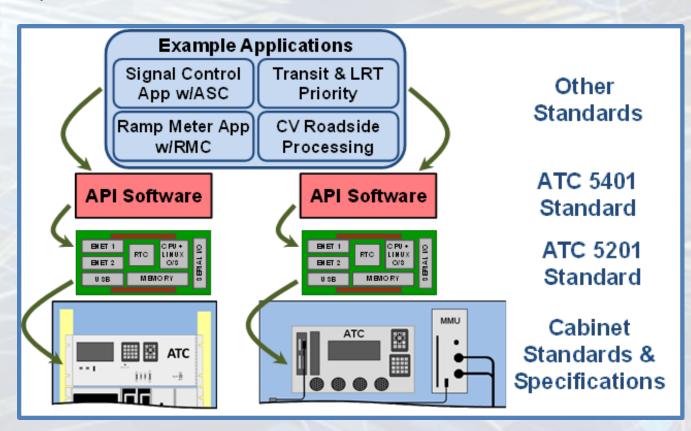


Technology Selection Process





- ✓ Traffic Management / ITS Procurement Guidelines
  - Development of Functional Performance Requirements
  - Performance Requirements:
    ITS Standards
    - ATC 5201 v06A, Advanced
       Transportation Controller
    - ATC 5401 v02A, Application
       Programming Interface (API)
    - ATC 5301 v02, ATC Cabinet
    - NTCIP 1202 v03A, Object
       Definitions for Actuated Signal
       Controllers (ASC)
    - NTCIP 1218 v01, Object
       Definitions for Roadside Units (RSUs)





#### ✓ Methods of Procuring Traffic Management / ITS Products and Services

- Engineer/Contractor (a.k.a. Consultant/Contractor)
- System Manager
- One-Step Method
- Two-Step Method
- Design / Build (or Design / Build / Operate/Maintain)
- Sole Source
- Public / Private Partnerships
- Design Competition
- Software as a Service (SaaS)
- Mobility as a Service (MaaS) Mobility on Demand (MOD)
- Deferred Purchase of Competitive Bid Items with a Pool of Funds
- Annual/Statewide Purchase Contracts
- Negotiation with Multiple Proposers



#### **✓ Comparison of Procurement Strategies**

Strategy	Best Uses	Advantages	Disadvantages
Engineer / Contractor	Qualified staff available and experienced contractor	Time to complete; no change orders	Surprises are hard to handle
System Manager	Agencies that do not have qualified staff available	Experienced managers	Design costs
One Step Method	Quantities and procedures are well-established	Purchasing departments are familiar with the method	Contractor has no incentive to be innovative, low cost does not ensure quality
Two Step Method	Traditional organization with complex projects	Proposal, then regular bid process	Takes longer



Design / Build (also Operate / Maintain)	Trusted agencies with known processes	Time to complete	Agency has less control over project
Sole Source	Only one source exists to fulfill the agency's requirements	Streamlined bid process	Often misused to streamline "regular" procurement processes
Public / Private Partnerships	ITS deployments which are enhanced through public / private sector collaboration, innovation and funding	Draws on external experiences, budget, and operational efficiencies	Requires increased collaboration and communication
Design Competition	Big ticket items	Prototyping guarantees success	Massively complex; may be unsettling to "normal" procedures
Software as a Service	Flexible ITS applications that can be accessed remotely over the cloud	Cost predictability, continuous updates, and easy-to-use interfaces	Often challenging to procure, while unfamiliar technology can present internal challenges
Deferred Purchase of Items with Pooled Funds	Microcomputers and other consumer retail items	Best price, latest, and best equipment	May conflict with agency's' purchasing regulations
Annual / Statewide Purchase Contracts	Consumable items and items needing to be stored	Easy for purchasing agent	Inventory is not always available
Negotiation with Multiple Proposers	Selecting among several viable suppliers	The agency's negotiating stance with the "probable best" vendor remains strong	Selection of not-low bid not welcomed by purchasing agencies



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